

Message Text

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ORIGIN SS-25

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DRAFTED BY TEXT RECEIVED FROM WHITE HOUSE

APPROVED BY ACDA/NTB:TDDAVIES

NSC:JMARCU

S/S:O A. OTTO

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW IMMEDIATE

S E C R E T STATE 059199

EXDIS

E.O. 11652: XGDS-3 IMPOSSIBLE TO DETERMINE

TAGS:PARM, UR, US

SUBJECT: TBT/PNE NEGOTIATIONS

STATE PNE MESSAGE NUMBER THIRTY-NINE

FOLLOWING IS TEXT OF INSTRUCTIONS RECEIVED MARCH 10 FROM
WHITE HOUSE.

THE PRESIDENT HAS APPROVED THE FOLLOWING INSTRUCTIONS FOR
THE NEGOTIATIONS ON UNDERGROUND NUCLEAR EXPLOSIONS FOR
PEACEFUL PURPOSES (PNES) IN MOSCOW. THESE INSTRUCTIONS
SUPPLEMENT THOSE CONTAINED IN NSDM 297 AND NSDM 304.

1. FOR INDIVIDUAL PNE EVENTS ABOVE ONE HUNDRED KT, OBSER-
VERS SHOULD BE PERMITTED AS NEEDED FOR THE PURPOSE OF
VERIFYING LOCAL GEOLOGY, AT THE DISCRETION OF THE SIDE
VERIFYING THE EXPLOSION.

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2. THE DELEGATION SHOULD TAKE THE POSITION THAT THE PNE

AGREEMENT SHOULD HAVE THE SAME FIVE-YEAR DURATION PROVISION AS THE THRESHOLD TEST BAN TREATY (TTBT), WITH A PROVISION FOR RENEWAL FOR AN ADDITIONAL PERIOD, AND A PROVISION FOR CONSULTATIONS; THE TTBT PROVIDES THE MODEL TO BE FOLLOWED.

3. THE DELEGATION SHOULD INFORM THE SOVIETS THAT WE CONTINUE TO PREFER AN AGGREGATE YIELD LIMIT OF 1000 KT FOR PNE SALVOS AND THAT THE AD REFERENDUM AGREEMENT ON SLIFER EMPLACEMENT IS ADEQUATE FOR VERIFICATION AT THAT LEVEL. HOWEVER, THE DELEGATION IS AUTHORIZED, AT ITS DISCRETION, TO INFORM THE SOVIETS THAT IF THEY ARE UNWILLING TO AGREE TO A 1000 KT LIMIT, WE WOULD BE WILLING TO CONSIDER A SOMEWHAT HIGHER LIMIT BUT ONLY IN EXCHANGE FOR IMPROVED SLIFER YIELD DETERMINATION THROUGH THE FOLLOWING MODIFIED EMPLACEMENT RULE:

A. FOR INDIVIDUAL PNE YIELDS UP TO 50 KT THE CANISTER LENGTH, L (IN METERS), SHOULD BE LIMITED TO A VALUE GIVEN BY THE FORMULA $L = 5 + W/20$, WHERE W IS THE STATED PNE YIELD IN KILOTONS; AND THE LOWER END OF THE SLIFER SENSOR SHOULD BE A CONSTANT DISTANCE OF ONE METER FROM THE TOP OF THE DEVICE CANISTER.

B. FOR INDIVIDUAL PNE YIELDS BETWEEN 50 AND 150 KT, THE AD REFERENDUM AGREEMENT IS ACCEPTABLE -- I.E., THE CANISTER SHOULD BE LIMITED TO A MAXIMUM LENGTH OF 10 METERS AND THE LOWER END OF THE SLIFER SENSOR SHOULD BE AT A DISTANCE OF $3W^{1/3}$ METERS FROM THE BOTTOM OF THE CANISTER.

SHOULD THE SOVIET DELEGATION ACCEPT THE PRINCIPLE OF NEGOTIATING THE MODIFIED SLIFER EMPLACEMENT RULE, THE DELEGATION IS AUTHORIZED TO ACCEPT AN AGGREGATE YIELD LIMIT HIGHER THAN 1000 KT BUT NOT EXCEEDING 1500 KT FOR PNE SALVOS.

4. THE DELEGATION IS ALSO AUTHORIZED TO PROPOSE A 500 KT THRESHOLD FOR DEPLOYMENT OF AN ON-SITE SEISMOMETER NETWORK.

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5. THE DELEGATION SHOULD TAKE THE POSITION THAT THE U.S. WILL NOT SUBMIT THE TTBT FOR RATIFICATION UNTIL A SATISFACTORY PNE AGREEMENT IS CONCLUDED. IF THIS IS NOT ACHIEVED BY MARCH 31, 1976 THE U.S. CANNOT PUT THE TTBT INTO EFFECT; THE DELEGATION IS AUTHORIZED TO DISCUSS HOW THE TWO SIDES MIGHT PROCEED AS OF MARCH 31, BUT WITHOUT COMMITTING THE U.S. TO A SUSPENSION OF WEAPONS TESTS

ABOVE 150 KT UNLESS INSTRUCTIONS ARE RECEIVED FROM WASHINGTON.

6. THE DELEGATION SHOULD PROCEED TO COMPLETE THE PNE NEGOTIATIONS AS SOON AS POSSIBLE, BUT WITHOUT CONSIDERING MARCH 31, 1976 AS A DEADLINE. INGERSOLL

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